

LOUISIANA BOARD OF ETHICS
Minutes
January 9, 2026

The Board of Ethics met on January 9, 2026 at 9:00 a.m. in the LaBelle Room on the 1st floor of the LaSalle Building located at 617 North Third Street, Baton Rouge, Louisiana with Board Members Amato, Bryant, Colomb, Crigler, Davis, Grand, Grimley, Huval, Nowlin and Scott present. Board Members Baños, Fremin, Roberts, Speer and Whipple were absent. Also present were the Ethics Administrator, David Bordelon; the Executive Secretary, Carolyn Abadie Landry; and Counsel Tracy Barker, Kathryn Calmes, Jessica Meiners, Suzanne Mooney and Charles Reeves.

The Board considered a reconsideration request in Docket No. 25-250 regarding its decision to suspend all but \$500 of a \$1,500 late fee assessed against Shawn P. Gibbs, Pilotage Fee Commission, for filing his 2021 Tier 2.1 Annual personal financial disclosure 48 days late; and, suspend all but \$500 of a \$1,500 late fee assessed for filing his 2022 Tier 2.1 Annual personal financial disclosure 48 days late. On motion made, seconded and unanimously passed, the Board affirmed its prior decision to suspend all but \$500 for each of his 2021 and 2022 Personal financial disclosures since no new information was submitted.

The Board considered a waiver request in Docket No. 25-627 submitted by Timothy Burbach, Helix Network of Educational Choices, Mentorship Academy HCS Baton Rouge Charter Schools, regarding a \$500 late fee assessed for filing his amended 2022 Tier 3 Annual personal financial disclosure 598 days late. No Action was taken.

The Board considered a waiver request in Docket No. 25-650 submitted by Kenneth Davis, Sr., Sewerage and Water Board of New Orleans, regarding a \$1,500 late fee assessed for

filing his amended 2022 Tier 2.1 Annual personal financial disclosure 228 days late. On motion made, seconded and unanimously passed, the Board suspended all based on future compliance.

Steven Jackson, State Representative, 2nd Representative District, appeared before the Board in Docket No. 25-533 regarding a \$2,500 late fee assessed for failing to file his 2022 Tier 2 Candidate personal financial disclosure and an untimely waiver request regarding a \$2,500 late fee assessed for filing his Amended 2022 Tier 2 Annual personal financial disclosure 183 days late. On motion made, seconded and unanimously passed, the Board considered the untimely waiver requests. After hearing from Representative Jackson, on motion made, seconded and unanimously passed, the Board suspended all but \$1,000 based on future compliance regarding the 2022 Tier 2 Candidate personal financial disclosure on the basis that the 2022 Tier 2 is paid and report is filed today. On motion made, seconded and unanimously passed, the Board suspended all but \$1,000 based of future compliance regarding the amended 2022 Tier 2 Annual personal financial disclosure.

Steven Jackson, State Representative, 2nd Representative District, appeared before the Board in Docket No. 25-582 regarding the October 14, 2023 election: 1) a \$60 late fee for a 30-P report filed 1 day late; 2) a \$660 fee for a 10-G report which was filed 11 days late; 3) a \$2,000 late fee for a 10-G report which was filed inaccurately; and 4) a \$2,000 late fee for a SUPP2023 report which was filed inaccurately. On motion made, seconded and unanimously passed, the Board considered the untimely waiver requests. In its capacity as the Supervisory Committee on Campaign Finance Disclosure and after hearing from Representative Jackson, on motion made, seconded and passed by 7 yeas by Board Members Amato, Bryant, Crigler, Grand, Grimley, Huval and Nowlin and 3 nays by Board Members Colomb, Davis and Scott, the Board declined to waive all of the late fees that were assessed for a total of \$4,720.

Jason Coleman, an unsuccessful candidate for Council Member at Large, Division 2, Orleans Parish, appeared before the Board to request a waiver in Docket No. 25-659 regarding two (2) \$2,500 campaign finance late fees (total \$5,000) assessed against him whose 10-P and 10-G campaign finance disclosure reports were filed 2,911 and 2,876 days late, respectively. In its capacity as the Supervisory Committee on Campaign Finance Disclosure and after hearing from Mr. Coleman, on motion made, seconded and unanimously passed, the Board suspended all of the late fees based on future compliance.

Terrence Davis appeared before the Board requesting an advisory opinion in Docket No. 25-641 regarding whether the Code of Governmental Ethics prohibits the son of the EMS Supervisor at Station 19 with the Shreveport Fire Department from working at a Station at which his father serves as the EMS Supervisor. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Terrance Davis, Jr. from transferring to his father's station. However, his father, Captain Terrance Davis, Sr. will need to submit a disqualification plan regarding matters that could involve his son.

Terrence Davis appeared before the Board requesting an advisory opinion in in Docket No. 25-711 regarding whether the Code of Governmental Ethics prohibits the son of the EMS Supervisor at Station 19 with the Shreveport Fire Department from working at a Station at which his father serves as the EMS Supervisor. On motion made, seconded and unanimously passed, the Board declined to render an opinion since an opinion was rendered in Docket No. 2025-641.

Judge Adrian Adams (Jefferson Parish) appeared before the Board to request an advisory opinion in Docket No. 25-758 regarding campaign expenditures involving Mardi Gras items. In its capacity as the Supervisory Committee on Campaign Finance Disclosure and after hearing from Judge Adams, on motion made, seconded and unanimously passed, the Board concluded

that the new language of Section 1505.2I of the Campaign Finance Disclosure Act does not prohibit Judge Adams, as a candidate, from using campaign contributions for expenditures related to Mardi Gras dues and Mardi Gras items, including cups, beads, or carnival favors, provided that the items contain his name and image.

Frank Scurlock, candidate for Governor in the October 14, 2023 election, appeared before the Board with a waiver request in Docket No. 25-750 regarding a \$10,500 late fee assessed for filing his 2022 Tier 1 Annual personal financial disclosure 21 days late. A motion was made, seconded and then withdrawn before a vote. On motion made, seconded and unanimously passed, the Board deferred the matter until the April meeting.

On motion made, seconded and unanimously passed, the Board agreed to take action on items G7-G22 en globo subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on items G7-G22, taking the following action:

The Board considered an advisory opinion request in Docket No. 25-489 from the City of Natchitoches regarding whether the Code of Governmental Ethics prohibits a City employee, Nicole Gray, from receiving additional compensation from the City through grant funds for work she performed outside of her normal working hours and official duties on those grant projects. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Nicole Gray from receiving compensation from the City's grant funds for work she performed on the City's Southern Cities Economic Initiative and Strengthening Families Program projects.

The Board considered an advisory opinion request in Docket No. 25-557 regarding whether the Code of Governmental Ethics prohibits the Barataria-Terrebonne Estuary Foundation, (“BTEF”) from paying a student worker at the Barataria-Terrebonne National Estuary Program, (“BTNEP”) to help with events hosted by the Foundation. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits BTEF from paying a BTNEP student worker to help with organizing and presenting events hosted by BTEF.

The Board considered an advisory opinion request from Cathy Banks in Docket No. 25-668 regarding whether the Code of Governmental Ethics prohibits the family members of the CEO of Elite Academy Charter School from being employed in the school as teachers. On motion made, seconded and unanimously passed, the Board declined to render an opinion since the additional information that was requested has not been provided.

The Board considered an advisory opinion withdrawal request in Docket No. 25-698 from the Louisiana Department of Corrections regarding offender Trust Accounts of Transitional Work Programs being maintained at the Department of Corrections. On motion made, seconded and unanimously passed, the Board allowed the withdrawal of the advisory opinion request.

The Board considered an advisory opinion request in Docket No. 25-710 from Hammond Councilman Carlee Gonzales and Dr. Frederic Ryan Gonzales, a local business owner regarding whether the Code of Governmental Ethics prohibits certain actions if she wins the election for Mayor of the City of Hammond in 2026. Specifically, (1) Does the Code prohibit Fifth's Bar, an LLC in which her husband owns a 29.5% interest, from submitting to the City of Hammond an application to renew its alcohol permit? (2) Does the Code prohibit Ms. Gonzales, if elected as

Mayor of the City of Hammond, from applying for and receiving a building permit for construction on property that she owns that follows all rules and regulations in the city and requires no variance? (3) Does the Code prohibit Ms. Gonzales, if elected Mayor of the City of Hammond, from applying for and receiving a grant from the Hammond Downtown Development Board? On motion made, seconded and unanimously passed, the Board concluded that should Ms. Gonzales become Mayor of the City of Hammond in 2026, the Code of Governmental Ethics does not prohibit Fifth's Arcade and Bar from receiving an alcohol permit or renewal from the City of Hammond, secondly, "basic governmental services" such as permitting are not prohibited pursuant to the exception in Section 1113A(1)(c)(i) of the Code of Governmental Ethics, and the Code of Governmental Ethics does not prohibit Ms. Gonzales from applying for and receiving a grant from the Hammond Downtown Development District.

The Board considered an advisory opinion request in Docket No. 25-720 regarding whether the Code of Governmental Ethics prohibits Maria Hogan, the City Clerk of the City of Mansfield, from qualifying to run and being elected to a local school board. On motion made, seconded and unanimously passed, the Board concluded that no provision of the Code of Governmental Ethics prohibits Ms. Hogan from qualifying for and being elected to the local school board while maintaining her position with the City of Mansfield. However, this matter may present an issue concerning Louisiana Dual Office-holding and Dual Employment prohibitions, which are not under the jurisdiction of the Board but are under the Attorney General's jurisdiction. The Board suggests that Ms. Hogan contact that office regarding the application of those laws. A copy of her request and this opinion will be forwarded to the Attorney General's Office.

The Board considered an advisory opinion request in Docket No. 25-721 from Jessica Jones, former employee of Louisiana Citizens Property Insurance Corporation ("LCPIC"), relating to post-employment with Streamline Risk Consultants, LLC (the "Company"). On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Ms. Jones, for a period of two years, from assisting the Company in matters in which she participated while at LCPIC. The Code of Governmental Ethics does not prohibit her from assisting the Company in matters relating to LCPIC in which she had no involvement while at LCPIC.

The Board considered a disqualification plan in Docket No. 25-732 submitted by Charlotte Dover regarding her spouse's employment within the Registrar's Office of the University of New Orleans ("UNO") while she serves as Registrar at UNO. On motion made, seconded and unanimously passed, the Board approved the disqualification plan as proposed as it is sufficient to prevent violations under La. R.S. 42:1112B(1), and it meets the Board's requirements pursuant to Louisiana Administrative Code Title 52, Chapter 14, Section 1402.

The Board considered an advisory opinion request in Docket No. 25-736 on behalf of The St. Martin Parish Sheriff's Office and the approval of the disqualification plan under the Code of Governmental Ethics for Charles Fuselier Jr., Special Operations Sergeant and his daughter, Staci Fuselier Louviere. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit the employment of Staci Fuselier Louviere within the Investigation Unit while her immediate family, Charles Fuselier Jr., is Special Operations Sergeant in the Patrol Unit of the St. Martin Parish Sheriff's Office. Further, the proposed disqualification plan has been approved.

The Board considered an advisory opinion request in Docket No. 25-738 regarding whether the Code of Governmental Ethics prohibits Brad Bessetti, a Louisiana Department of Wildlife and Fisheries ("LDWF") employee from obtaining a Nuisance Wildlife Control Operator ("NWCO") permit from the LDWF. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Mr. Bessetti from obtaining a NWCO permit from the LDWF Wildlife Permits Office.

The Board considered an advisory opinion request in Docket No. 25-739 regarding whether the Code of Governmental Ethics prohibits the employment of Johnathon Daigle with Lafourche Parish while his spouse, Sarah Daigle, serves as a member of the Lafourche Parish Government Independent Civil Service Board, ("LPGCSB"). On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics permits the employment of Mr. Daigle to the Lafourche Parish Government while his wife, Mrs. Daigle, is a member of LPGCSB.

The Board considered an advisory opinion request in Docket No. 25-742 from Kirby Dawson, employee of Shreveport City Marshal's Office ("Marshal's Office"), regarding whether the Code of Governmental Ethics prohibits his company, Dawson Security and Investigations, LLC (the "Company"), from contracting with the Caddo Parish Sheriff's Office ("CPSO"). On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Mr. Dawson and the Company from entering into contracts under the supervision or jurisdiction of the Marshal's Office, but does not prohibit him or the Company from entering into contracts which are solely under the supervision and jurisdiction of CPSO.

The Board considered an advisory opinion request in Docket No. 25-746 from Cheryn Robles, former employee of New Orleans' Office of Resilience and Sustainability ("OSR"),

relating to post-employment with Volkert, Inc. (the "Company"). On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Ms. Robles, for a period of two years, from assisting the Company in matters in which she participated while at OSR. The Code of Governmental Ethics does not prohibit her from assisting the Company in matters relating to OSR in which she was not involved while at OSR.

The Board considered an advisory opinion request in Docket No. 25-751 regarding whether the Code of Governmental Ethics prohibits the spouse of a member of the Bastrop City Council from being appointed to a position by the Council. On motion made, seconded and unanimously passed, the Board declined to render an advisory opinion since Mr. Doaty does not have standing to request the opinion on behalf of the Council.

The Board considered the following general business agenda items:

On motion made, seconded and unanimously passed, the Board approved the minutes of the December 4th and December 5th, 2025 meetings.

The Board considered a signed consent opinion in Docket No. 23-307 for Hesperus, LLC, a company owned by Jeffery Simno, who submitted two bids to his agency, Jefferson Parish Council District 5 in violation of La. R.S. 42:1113. On motion made, seconded and unanimously passed, the Board adopted and instructed staff to publish the consent opinion.

The Board considered an advisory opinion request in Docket No. 25-639 from the City of Shreveport regarding Karanda Tucker, employee in the City of Shreveport Finance Department, regarding potential prohibited sources. On motion made, seconded and unanimously passed, the Board declined to render an advisory opinion since this opinion appears to deal with past conduct. The Board instructed staff to advise Ms. Tucker's agency head of this advisory opinion

request and their obligation to report potential violations of the Code of Ethics under La. R.S. 42:1161A.

The Board considered Mr. Bordelon's Administrator's Notes in Docket No. 3126-01:

1. Mr. Bordelon introduce new IT employee, Thomas Lamont to the Board.
2. Mr. Bordelon recognized the following Ethics staff members who reached work anniversaries during the fourth quarter of 2025:
Jenny Arnaud - 18 years, Michelle Andrieu - 10 years, Melissa Horn - 10 years,
Shannon McLean - 9 years, Elizabeth Barrouquere - 6 years, Jonquil Barber - 3 years
Rebecca Covington - 3 years, Jessica Meiners - 2 years.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously agreed to take action on the requests for "good cause" waivers of campaign finance disclosure late fees assessed against individuals included in item G28, en globo, subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on the items in G28, taking the following action:

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously declined to waive the campaign finance late fees assessed against the following:

- Docket No. 25-279 from NoLaToya (Recall), Eileen Carter, 200-P of a \$40 late fee;
- Docket No. 25-279 from NoLaToya (Recall), Eileen Carter, 135-P of a \$880 late fee;
- Docket No. 25-653 from Tehmi Chassion, 2024 SUPP of a \$80 late fee;
- Docket No. 25-691 from True Leadership PAC, 2023 Annual of a \$3000 late fee;
- Docket No. 25-691 from True Leadership PAC, 10-G of a \$3000 late fee; and
- Docket No. 25-744 from Jay H. Banks, 2024 SUPP of a \$1000 late fee.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously declined to consider reassessments for the campaign finance late fees assessed against the following:

- Docket No. 25-653 from Tehmi Chassion, 2017 SUPP Nov 4, 14 of \$400 late fees; and,
- Docket No. 25-653 from Tehmi Chassion, 2017 SUPP Oct 2, 10 of \$400 late fees.

The Board unanimously agreed to take action on the requests for “good cause” waivers of personal financial disclosure late fees assessed against individuals included in item G29, en globo, subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on the items in G29, taking the following action:

The Board unanimously suspended all of the personal financial disclosure late fees based on future compliance for the following:

Docket 24-710 Parker Gentry Brown, 2020 Tier 2.1, 3 days late of a \$150 late fee; and, Docket 25-717 Cynthia Butler-Blucher (McIntyre), Amend 2023 Tier 2.1, 12 days late of a \$600 late fee.

The Board unanimously declined to waive the personal financial disclosure late fees assessed against the following:

Docket 25-681 Marty Andrew Campbell, Amend 2021 Tier 2.1, 157 days late of a \$1500 late fee;

Docket 25-681 Marty Andrew Campbell, 2023 Tier 2.1, fail to file of a \$1500 late fee; Docket 25-696 Patsy Roberson, Amend 2022 Tier 3, fail to file of a \$500 late fee; Docket 25-705 Kelley L. Courville, Amend 2022 Tier 3, fail to file of a \$500 late fee; and,

Docket 25-705 Kelley L. Courville, 2023 Tier 3, 302 days late of a \$500 late fee.

The Board unanimously agreed to take action on the requests for “good cause” reconsiderations of waiver requests for School Board Disclosure late fees assessed against individuals included in item G30, en globo, subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on the items in G30, excluding Docket No. 25-697, taking the following action:

The Board unanimously suspended all but \$300 of the personal financial disclosure late fees based on future compliance for the following:

Docket 25-743 Jerri Musgrow Lee, 2025 School Board Disclosure, 15 days late of a \$750 late fee.

The Board considered a waiver request in Docket 24-697 submitted by Willie Expose "Toni" Breaux, Washington Parish School Board - City of Bogalusa Schools, regarding a \$500 late fee assessed for filing her 2025 School Board Disclosure 10 days late. On motion made, seconded and unanimously passed, the Board deferred the matter to a future meeting.

The Board considered the following general supplemental agenda items:

The Board considered a consent opinion in Docket 24-748 for Ross Meche, Arnaudville Mayor Todd Meche's brother, transacting with his brother's agency in violation of the Code of Governmental Ethics when he bid on and purchased a surplus box trailer from Arnaudville. On motion made, seconded and unanimously passed, the Board adopted the consent opinion executed by Ross Meche with no civil penalty for a violation of Section 1113A of the Code of Governmental Ethics and instructed staff to publish the consent opinion.

The Board considered in Docket No. 3126-02 suggestions to the Legislature for changes/amendments to the laws administered by the Louisiana Board of Ethics. No action was taken.

The Board considered in Docket No. 3126-03 a review of Chapters 8-14 of the Rules for the Louisiana Board of Ethics (LAC 52:I) pursuant to Act 192 of the 2024 Regular Session and Executive Order 25-038. No action was taken.

On motion made, seconded and unanimously passed, the Board adjourned at 10:51 a.m.

Secretary

APPROVED:

Chairman